

## Message Text

CONFIDENTIAL

PAGE 01 TOKYO 16790 151118Z

44

ACTION EA-09

INFO OCT-01 ISO-00 OMB-01 TRSE-00 CIAE-00 DODE-00 PM-04

H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02

SS-15 USIA-06 EUR-12 ACDA-07 SAJ-01 /077 W

----- 102687

R 150852Z NOV 76

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 3599

INFO COMUSJAPAN YOKOTA

CINCPAC HONOLULU

AMCONSUL NAHA

C O N F I D E N T I A L TOKYO 16790

CINCPAC ALSO FOR POLAD

JOINT EMBASSY/US FORCES MESSAGE

E.O 11652: GDS

TAGS: MARR, JA

SUBJECT: NOVEMBER 8TH SCG MEETING

FOLLOWING SENT ACTION COMUSJAPAN YOKOTA NOV 11 REPEATED TO YOU

QUOTE C O N F I D E N T I A L TOKYO 16790

E.O. 11652: GDS

TAGS: MARR, JA

SUBJECT: SCG MEETING

SUMMARY: SECURITY CONSULTATIVE GROUP (SCG) MET  
NOVEMBER 8 TO HEAR JAPANESE EXPLANATIONS OF NEW DEFENSE  
PLAN AND OKINAWA AND LAD LAW. IN REGARD TO LATTER, GOJ  
SIDE REPORTED ENACTMENT OF LEGISLATION FOR CONTINUED USE  
OF LAND ON OKINAWA LIKELY TO BE VERY DIFFICULT.  
END SUMMARY.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TOKYO 16790 151118Z

1. JAPAN DEFENSE AGENCY (JDA) DEFENSE BUREAU DIRECTOR

GENERAL ITO BEGAN NOVEMBER 8 SCG MEETING BY NOTING THAT NATIONAL DEFENSE COUNCIL HAD DIRECTED JDA TO BRIEF US SIDE ON NEW DEFENSE PLAN APPROVED BY NATIONAL DEFENSE COUNCIL AND CABINET OCTOBER 29 (REF. A). IN SUMMARIZING NEW PLAN, ITO NOTED THAT UNLIKE ITS PREDECESSORS, IT HAD NO FIXED DURATION AND AVOIDED DETAILED PROCUREMENT PLANS, WHICH WOULD BE LEFT TO ANNUAL BUDGET CYCLE. PLAN BASED ON FUNDAMENTAL ASSUMPTION OF CONTINUATION OF GREAT-POWER BALANCE IN AREA AROUND JAPAN AND OF SECURITY RELATIONSHIP WITH U.S. ALTHOUGH PLAN DOES NOT REFER TO SPENDING LEVELS, ITO REPORTED THAT NATIONAL DEFENSE COUNCIL (NDC) AND CABINET ON NOVEMBER 5 HAD DECIDED THAT FOR IMMEDIATE FUTURE DEFENSE SPENDING SHOULD NOT EXCEED 1 PERCENT OF GNP. ITO EXPLAINED THIS REPRESENTED TARGET FOR FORMULATING DEFENSE BUDGETS IN IMMEDIATE FUTURE BUT THAT IT HAD BEEN KEPT SEPARATE FROM DEFENSE PLAN WHICH REPRESENTS FUNDAMENTAL POLICY. ITO ALSO DREW ATTENTION TO REFERENCE IN PLAN TO SMOOTH OPERATION OF SECURITY TREATY ARRANGEMENTS, WHICH HE SAID WAS DESIGNED TO STRESS IMPORTANCE OF STABLE USE OF BASES.

2. DCM WELCOMED PLAN, WHICH HE THOUGHT WOULD BE USEFUL FOR MILITARY PLANNERS ON BOTH SIDES. HE SAID THAT PLAN APPEARED TO REPRESENT SKILLFUL ATTEMPT TO DEFINE MILITARY REQUIREMENTS WITHIN REALISTIC LIMITS AND EXPRESSED THE HOPE THAT IT WOULD MEET WITH GENERAL APPROVAL AND UNDERSTANDING, WHICH APPEARED TO BE ONE OF THE GOALS OF ITS FRAMERS. DCM REFERRED TO PLAN'S ASSUMPTION OF CONTINUED STABILITY AROUND JAPAN AND NOTED THAT ANY SIGNIFICANT CHANGE IN SINO-SOVIET RELATIONS COULD HAVE SIGNIFICANT IMPLICATIONS FOR BOTH U.S. AND JAPAN DEFENSE POLICIES.

3. ITO ADMITTED THAT ASSUMPTION OF CONTINUED STABILITY IN REGION HAD BEEN SUBJECT OF CONSIDERABLE DISCUSSION IN NDC. AS PRACTICAL MATTER IT WAS DIFFICULT TO FORMULATE PLAN USING ASSUMPTION OF FLUIDS SITUATION. MOREOVER SUCH AN ASSUMPTION WOULD CREATE CONCERN IN JAPAN THAT DEFENSE POWER WOULD GROW INDEFINITELY. GOJ THEREFORE DECIDED TO BUILD DEFENSE PLAN RELEVANT TO CURRENT SITUATION, RECOGNIZING THAT CHANGE IN INTERNATIONAL SITUATION MIGHT REQUIRE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TOKYO 16790 151118Z

CHANGE IN PLAN.

4. GENERAL GALLIGAN SAID PLAN WOULD BE USEFUL TO U.S. FORCES FOR THEIR DEFENSE PLANNING AND THAT ITS CONCEPT PROVIDED USEFUL OUTLINE FOR DEFENSE OF JAPAN. HE EXPRESSED CONCERN, HOWEVER, THAT SPENDING LIMITATIONS WOULD MAKE IMPLEMENTATION VERY DIFFICULT. JAPANESE SELF DEFENSE FORCES ALREADY OPERATED ON AUSTERE BASIS AND RISING COSTS

WOULD CONTINUE TO ERODE DEFENSE PURCHASING POWER.

5. ITO SAID THE JAPANESE PLANNERS RECOGNIZED DIFFICULTIES IMPOSED BY 1 PERCENT CEILING BUT THAT IN VIEW OF ECONOMIC SITUATION AND OTHER FACTORS IT WOULD BE DIFFICULT TO EXCEED 1 PERCENT AT THE PRESENT TIME. SPENDING LIMIT HAD BEEN ONE REASON FOR SHIFT FROM QUANTITATIVE TO QUALITATIVE IMPROVEMENT AND HE EXPRESSED HOPE THAT DEFENSE GOALS COULD BE ACHIEVED WITHIN TEN YEARS, NOTING THAT BUILDUP PACE WOULD NOT FALL BELOW THAT OF 4TH DEFENSE PLAN.

6. DEFENSE FACILITIES ADMINISTRATION AGENCY (DFAA) DIRGEN SAITO NEXT EXPLAINED PROPOSED LAW TO PERMIT CONTINUED U.S. FORCES USE OF LAND ON OKINAWA AFTER EXPIRATION OF TEMPORARY REVERSION LEGISLATION MAY 14, 1977. SAITO EXPLAINED THAT THERE WERE TWO CATEGORIES OF LAND ON OKINAWA FOR WHICH GOJ HAD BEEN UNABLE TO NEGOTIATE LEASES WHICH WOULD PERMIT US FORCES CONTINUED USE AFTER MAY 1977. FIRST INVOLVED LANDOWNERS WHO REFUSED TO NEGOTIATE LEASE DESPITE THEIR CLEAR TITLE TO LAND. GOJ COULD USE EXISTING LEGISLATION APPLICABLE TO JAPAN AS A WHOLE TO REQUISITION SUCH LAND FOR USE BY U.S. FORCES.

7. SECOND CATEGORY INVOLVED LAND WHERE TITLE WAS NOT CLEAR, PARTICULARLY BECAUSE OF UNCERTAINTY OVER BOUNDARIES. LEGISLATION WAS DESIGNED TO DEAL WITH SUCH CASES AND WOULD HAVE TWO MAJOR PROVISIONS:

A. GOJ WOULD BE REQUIRED TO FACILITATE MEASURES DESIGNED TO DETERMINE BOUNDARIES AND OTHERWISE CLEAR UP TITLES AND,

B. PENDING COMPLETION OF THESE MEASURES, GOJ WOULD BE CONFIDENTIAL

CONFIDENTIAL

PAGE 04 TOKYO 16790 151118Z

AUTHORIZED TO CONTINUE TO PROVIDE LAND INVOLVED FOR USE BY U.S. FORCES. GOJ JOPES THAT LEGISLATION WOULD BE ENACTED AT NEXT REGULAR DIET SESSION.

8. SAITO SAID THAT U.S. FORCES COOPERATION WOULD BE NECESSARY IN TWO RESPECTS: (1) TO FACILITATE ENTRY UNDER CAREFULLY CONTROLLED, MUTUALLY AGREEABLE PROCEDURES OF DFAA OFFICIALS AND LANDOWNERS INTO AREAS WHICH MUST BE SURVEYED ON BASE. HE EXPRESSED APPRECIATION FOR ASSURANCES OF COOPERATION ALREADY RECEIVED FROM U.S. FORCES AND SAID THAT HE WOULD SEEK TO FORMALIZE ARRANGEMENTS IN JOINT COMMITTEE IN NEAR FUTURE.

(2) TO PROVIDE INFORMATION ABOUT U.S. FACILITIES SO THAT GOJ COULD DEMONSTRATE THAT USE OF LAND IN QUESTION

"REASONABLE AND APPROPRIATE" UNDER SECURITY THREATY AS REQUIRED BY NEW LAW (AND BY EXISTING LAW COVERING JAPAN AS A WHOLE). HE CITED AS AN EXAMPLE POSSIBLE NEED TO OBTAIN INFORMATION ABOUT AMMO STORAGE AREAS TO DEMONSTRATE SAFETY-DISTANCE FACTORS REQUIRING USE OF LAND. SAITO PRESENTED DETAILED EXPLANATION OF LAW AND OKINAWA LAND SITUATION, WHICH EMBASSY WILL SUBMIT BY AIRGRAM."

9. IN RESPONSE TO QUESTIONS FROM U.S. SIDE, SAITO EXPLAINED THAT NUMBER OF HOLDOUT LANDOWNERS HAD BEEN REDUCED CONSIDERABLY BUT THAT ABOUT 500 HARDLINERS WOULD REMAIN. HE EXPRESSED APPRECIATION FOR U.S. FORCES COOPERATION IN RELEASING FACILITIES, WHICH HAD CREATED BACKLASH AGAINST HOLDOUTS FROMTHOSE LANDOWNERS WISHING TO ENJOY RENT FOR U.S. USE OF FACILITIES. SAITO SAID PROSPECTS FOR LEGISLATION WERE "VERY DIFFICULT". (BILL WAS INTRODUCED AT TAIL END OF RECENT EXTRAORDINARY DIET SESSION WITH DELIBERATION CARRIED OVER TO POST-ELECTION DIET.) DCM ASSURED SAITO THAT U.S. WOULD COOPERATE IN EVERY WAY POSSIBLE BUT THAT IN THE END WE WOULD SIMPLY HAVE TO PUT OUR FAITH IN THE GOJ ABILITY TO WORK OUT MATTER.  
HODGSON UNQUOTE  
HODGSON

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** COLLECTIVE SECURITY, MEETING REPORTS, MILITARY PLANS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 15 NOV 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** ElyME  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976TOKYO16790  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D760425-0809  
**From:** TOKYO JOINT  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19761146/aaaabnyx.tel  
**Line Count:** 192  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** ElyME  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 27 MAY 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <27 MAY 2004 by ShawDG>; APPROVED <27 SEP 2004 by ElyME>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NOVEMBER 8TH SCG MEETING FOLLOWING SENT ACTION COMUSJAPAN YOKOTA NOV 11 REPEATED TO YOU QUOTE C O N F I  
D E N T I A L TOKYO 16790  
**TAGS:** MARR, JA, US  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006